INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS AND
SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS

JUNE 30, 2010

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## Officials

Name	<u>Title</u>	Term Expires
	Board of Education	
	(Before September 2009 Election)	
Loren Larson John Wibholm Brian Lauterbach Robert Ites Kyle Janes	President Vice President	2009 2011 2011 2009 2011
	(After September 2009 Election)	
Robert Ites Kyle Janes Brian Lauterbach John Wibholm Greg Lascheid	President Vice President	2013 2011 2011 2011 2013
	School Officials	
Dr. John Robbins	Superintendent	
Vicki Porter (Resigned December	District Secretary/ 2009) Treasurer	
Kim Sharar (Appointed January	District Secretary/ 2010) Treasurer	

## **BRUCE D. FRINK**

## **Certified Public Accountant**

### Member:

- American Institute of Certified Public Accountants
- Iowa Society of Certified Public Accountants

## Services:

- Individual, Partnership and Corporate Tax Preparation
- · Year Round Tax Planning
- · Electronic Filing
- Payroll & Sales Tax Preparation
- · I.R.S. Representation
- . Monthly/Quarterly Write-Up
- Data Processing Services
- Payroll Preparation
- Computerized Financial Statements
- Bank Loan Assistance

## Plus:

- Over 30 years of Expertise and Experience
- Evenings & Saturdays Available by Appointment
- Extended Hours During Tax Season

## Independent Auditor's Report

To the Board of Education of Alden Community School District:

We have audited the accompanying financial statements of the governmental activities, the business type activities and each major fund of Alden Community School District, Alden, Iowa, as of and for the year ended June 30, 2010, which collectively comprise the District's basic financial statements listed in the table of contents. These financial statements are the responsibility of District officials. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business type activities and each major fund of Alden Community School District at June 30, 2010, and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with U.S. generally accepted accounting principles.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated March 8, 2011 on our consideration of Alden Community School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Management's Discussion and Analysis, Budgetary Comparison Information and Schedule of Funding Progress for the Retiree Health Plan on pages 4 through 12 and 33 through 35 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Alden Community School District's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the six years ended June 30, 2009 (which are not presented herein) and expressed unqualified opinions on those financial statements. Other supplementary information included in Schedules 1 through 3, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

BRUCE D. FRINK

Certified Public Accountant

Bruce D. Frik

March 8, 2011

## Management's Discussion and Analysis

Alden Community School District provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2010. We encourage readers to consider this information in conjunction with the District's financial statements, which follow.

## 2010 FINANCIAL HIGHLIGHTS

- General Fund revenues increased from \$2,901,158 in fiscal 2009 to \$3,028,169 in fiscal 2010, while General Fund expenditures increased from \$3,071,475 in fiscal 2009 to \$3,315,172 in fiscal 2010. The District's General Fund balance decreased from \$679,546 in fiscal 2009 to \$392,543 in fiscal 2010.
- The decrease in revenue was primarily in state sources.
- The General Fund balance decreased due to revenues not being able to keep pace with expenses. The District's increased spending was primarily in the Instruction function which is most directly connected with the students classroom education.
- The District's solvency ratio was 13% at the end of fiscal 2010. The solvency ratio is indicative of the District's ability to meet its financial obligations. This is a decrease of 10% from the prior year, however, still above the state recommended rate of 5%.

## USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the District's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Assets and a Statement of Activities. These provide information about the activities of Alden Community School District as a whole and present an overall view of the District's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Alden Community School District's operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which Alden Community School District acts solely as an agent or custodian for the benefit of those outside of the District.

Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the District's budget for the year as well as presenting the Schedule of Funding Progress for the Retiree Health Plan.

Other Supplementary Information provides detailed information about the Student Activity Fund and a multiyear comparison of revenues and expenses.

Figure A-1 shows how the various parts of this annual report are arranged and relate to one another.

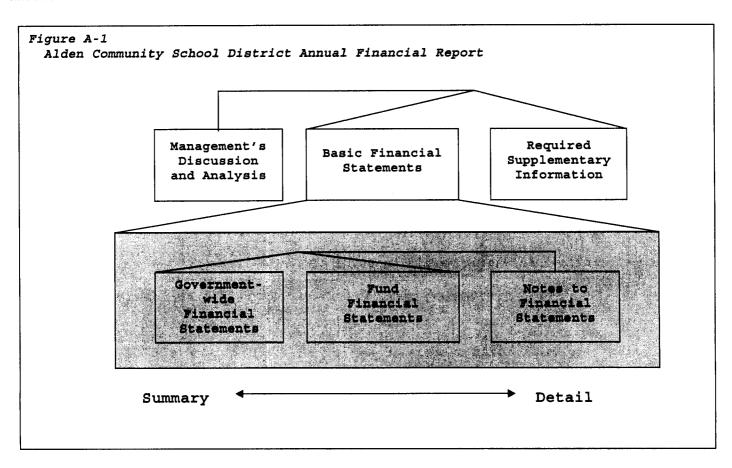


Figure A-2 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain.

Figure A-2
Major Features of the Government-wide and Fund Financial Statements

	Government-wide		Fund Statements	
	Statements	Governmental Funds	Proprietary Funds	Fiduciary Funds
Scope	Entire District (except fiduciary funds)	The activities of the District that are not proprietary or fiduciary, such as special education and building maintenance	Activity the District operates similar to private businesses; food services	Instances in which the district administers resources on behalf of someone else, such as scholarship programs
Required financial statements	• Statement of net assets • Statement of activities	• Balance sheet • Statement of revenues expenditures, and changes in fund balances	• Statement of net assets • Statement of revenues, expenses and changes in fund net assets • Statement of cash flows	<ul> <li>Statement of fiduciary net assets</li> <li>Statement of changes in fiduciary net assets</li> </ul>
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus
Type of asset/ liability information	All assets and liabilities, both financial and capital, short-term and long-term	Generally, assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both financial and capital, short-term and long-term	All assets and liabilities, both short-term and long-term; funds do not currently contain capital assets, although they can
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due during the year or soon thereafter	All revenues and expenses during the year, regardless of when cash is received or paid	All additions and deductions during the year, regardless of when cash is received or paid

## REPORTING THE DISTRICT'S FINANCIAL ACTIVITIES

Government-wide Financial Statements

The government-wide financial statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Assets includes all of the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the Statement of Activities, regardless of when cash is received or paid.

The two government-wide financial statements report the District's net assets and how they have changed. Net assets — the difference between the District's assets and liabilities — are one way to measure the District's financial health or financial position. Over time, increases or decreases in the District's net assets are an indicator of whether financial position is improving or deteriorating. To assess the District's overall health, additional non-financial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities, need to be considered.

In the government-wide financial statements, the District's activities are divided into two categories:

- Governmental activities: Most of the District's basic services are included here, such as regular and special education, transportation and administration. Property tax and state aid finance most of these activities.
- Business type activities: The District charges fees to help cover the costs of certain services it provides. The District's school nutrition program is included here.

## Fund Financial Statements

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds - not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs. The District has present to treat all funds as "major" for clarity of presentation.

Some funds are required by state law and by bond covenants. The District establishes other funds to control and manage money for particular purposes, such as accounting for student activity funds, or to show that it is properly using certain revenues, such as federal grants.

The District has three kinds of funds:

1) Governmental funds: Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs.

The District's governmental funds include the General Fund, Special Revenue Funds, and Capital Projects Fund.

The required financial statements for governmental funds include a balance sheet and a statement of revenues, expenditures and changes in fund balance.

2) Proprietary funds: Services for which the District charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way as the government-wide financial statements. The District's Enterprise Funds, one type of proprietary fund, are the same as its business type activities but provide more detail and additional information, such as cash flows. The District currently has one Enterprise Fund, the School Nutrition Fund.

The required financial statement for proprietary funds includes a statement of net assets, a statement of revenues, expenses and changes in fund net asset and a statement of cash flows.

- 3) Fiduciary funds: The District is the trustee, or fiduciary, for assets that belong to others. These funds include Private-Purpose Trusts.
  - Private-Purpose Trust Fund The District accounts for outside donations for scholarships for individual students in this fund.

The District is responsible for ensuring the assets reported in the fiduciary funds are used only for their intended purposes and by those to whom the assets belong. The District excludes these activities from the government-wide financial statements because it cannot use these assets to finance its operations.

Reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

Figure A-3 below provides a summary of the District's net assets at June 30, 2010 compared to the year ending June 30, 2009.

				Figure A-3			
		(	Condensed S	tatement of	E Net Asset	te	
			(Expre	sed in Tho	usands)		
	Governm		Busines	з Туре	Tot	al	Total
	Activi	ties	Activi	ties	Dist	rict	Change
	June	30,	June	30,	June	30,	June 30,
	2010	2009	2010	2009	2010	2009	2009-2010
Current assets	2,330	2,340	28	15	2,358	2,355	0.13%
Capital assets	1,232	1,236			1,232	1,236	-0.32%
Total assets	3,562	3,576	28	15	3,590	3,591	- <u>0.03</u> %
Current liabilities	1,413	1,339	_	-	1,413	1,339	5.53%
Non-current liabilities		-			_		0.00%
Total liabilities	1,413	1,339	-	-	1,413	1,339	5.53%
Net Assets							
Invested in capital assets,							
net of related debt	1,232	1,236	-	=	1,232	1,236	-0.32%
Restricted	448	215	-	-	448	215	108.37%
Unrestricted	469	786	28	15	497	801	- <u>37.95</u> %
Total net assets	2,149	2,237	28	15	2,177	2,252	-3.33%

Total net assets decreased 3% due primarily due to a General Fund decrease. This was primarily due to a decrease in state source revenues of over \$180,000.

Figure A-4 shows the changes in net assets for the year ended June 30, 2010 compared to the year ended June 30, 2009.

			F	'igure A-	4		
			Change	s in Net	Assets		
			(Express	ed in Th	ousands)		
	Governm	nental	Busines	з Туре	Tota	al	Total
	Activi	ties	Activi	ties	School D	istrict	Change
	2010	2009	2010	2009	2010	2009	2009-2010
Revenues:							
Program revenues:							
Charges for service and sales	\$ 570	510	56	53	626	563	11.19%
Operating grants,							
contributions and interest	698	510	62	55	760	565	34.51%
General revenues:							
Property tax	1,202	1,131	-	-	1,202	1,131	6.28%
Income surtax	103	122	-	-	103	122	~15.57%
Statewide sales, services							
and use tax	185	163	-	-	185	163	13.50%
Unrestricted state grants	667	906	-	-	667	906	-26.38%
Unrestricted investment							
earnings	8	12	-	-	8	12	-33.33%
Other	64	15			64	15	<u>326.67</u> %
Total revenues	3,497	3,369	118	108	3,615	3,477	3.97%
Program expenses:							
Governmental activities:							
Instruction	2,446	2,281	-	-	2,446	2,281	7.23%
Support Services	865	815	_	-	865	815	6.13%
Non-instructional programs	-	-	105	101	105	101	3.96%
Other expenses	274	336			274	336	-18.45%
Total expenses	3,585	3,432	105	101	3,690	3,533	4.448
Change in net assets	\$ (88)	(63)	13	7	(75)	(56)	<u>33.93</u> %

Property tax and unrestricted state grants account for 52% of the total revenue. The District's expenses primarily related to instruction and support services, which account for 90% of the total expenses.

## Governmental Activities

Revenues for governmental activities were \$3,497,024 and expenses were \$3,584,599 for the year ending June 30, 2010.

The following table presents the total and net cost of the District's major governmental activities, instruction, support services and other expenditures, for the year ended June 30, 2010 compared to the year ended June 30, 2009.

			Total and	Figure Net Cost of Go (Expressed in	overnmental A	ctivities	
		Total	Cost of Ser			ost of Serv	ices
		2010	2009	Change 2009-2010	2010	2009	Change 2009-2010
Instruction Support services Other expenses	\$	2,446 865 274	2,281 815 336	7.23% 6.13% - <u>18.45</u> %	1,364 847 106	1,469 709 234	-7.15% 19.46% - <u>54.70</u> %
Totals	<u>\$</u>	3,585	3,432	4.46%	2,317	2,412	-3.94%

For the year ending June 30, 2010:

- The cost financed by users of the District's programs was \$569,931.
- Federal and state governments subsidized certain programs with grants and contributions totaling \$481,350.
- The net cost of governmental activities was financed with \$1,202,225 in property tax and \$667,288 in state foundation aid.

## Proprietary-Type Funds

Revenues for the District's School Nutrition Fund were \$118,368 and expenses totaled \$105,432. The revenues include charges for services, contributions, and federal and state reimbursements.

## FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

The Alden Community School District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The financial performance of the District as a whole is reflected in its governmental funds. As the District completed the fiscal year, its governmental funds reported combined fund balance of \$812,902, which is 9% less than last year's ending fund balance of \$893,802.

## Governmental Fund Highlights

- The District held the line on property tax increases.
- The District continues a two-way sharing agreement with Iowa Falls. Significant cost savings have occurred as a result.
- The District collected over \$184,000 in statewide sales, services and use tax. This money is being used for infrastructure projects.

## Proprietary Fund Highlights

School Nutrition Fund net assets increased almost \$13,000 in fiscal year 2010.

## BUDGETARY HIGHLIGHTS

In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and hearing for all funds. Although the budget document presents functional area expenditures or expenses by fund, the legal level of control is at the aggregated functional level, not at the fund or fund type level. The budget may be amended during the year utilizing similar statutorily prescribed procedures.

The District exceeded the published budgeted amounts in the other expenditures function. The District did not exceed its General Fund unspent authorized budget.

## CAPITAL ASSETS AND DEBT ADMINISTRATION

## Capital Assets

The District has invested more than \$1.2 million, net of accumulated depreciation, by the end of fiscal year 2010 in a broad range of capital assets, including school buildings, athletic facilities, kitchen, computers and audio-visual equipment, maintenance equipment, school buses and other vehicles, library holdings, and textbooks. The District made improvements and updated equipment at all three facilities during the year. Total depreciation expenses for the year exceeded \$122,000.

Figure A-6
Capital Assets, net Depreciation

			(Expre	ssed in The	ousands)		
	Governm Activi		Busines Activi		Tota Distr		Total Change
	June	30,	June	30,	June	30,	June 30,
	2010	2009	2010	2009	2010	2009	2009-2010
Land	1	1	-	-	1	1	0.00%
Land improvements	70	78	-	-	70	78	-10.26%
Buildings	967	955	-	-	967	955	1.26%
Furniture and equipment	194	202	-		194	202	- <u>3.96</u> %
Totals	1,232	1,236		_	1,232	1,236	-0.32%

## Long Term Debt

The District has no long-term debt.

## ECONOMIC FACTORS BEARING ON THE DISTRICT'S FUTURE

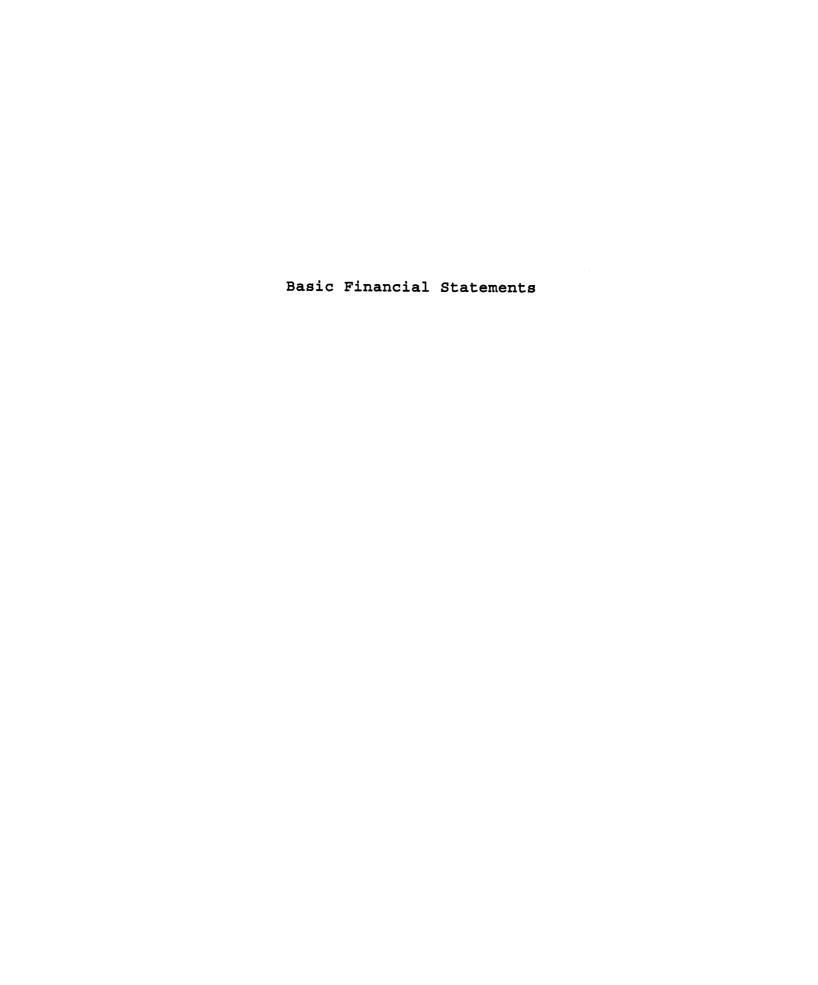
At the time these financial statements were prepared and audited, the District was aware of several existing circumstances that could significantly affect its financial health in the future:

- To offset the impact of declining enrollment, the State has provided a budget guarantee provision for districts. This budget guarantee provision is being phased out over a 10- year period. The District was on budget guarantee for fiscal year 2009 and will continue to be on budget guarantee for several years to come. Due to previous and continued declining enrollment, the amount of this reduction due to the phase out of the budget guarantee will likely grow over the next several years.
- Alternative sources must be found due to funding inconsistencies on the parts of the federal and state governments. The District had one state aid cut in fiscal year 2010 of 10%. This was the largest cut in history.
- The District has entered into a whole grade sharing agreement with the Iowa Falls Community School District for Grades 6-12. This should allow the District to maintain its own K-5 program into the foreseeable future.

 The District will continue to be required to comply with unfunded and under funded mandates from the federal and state governments such as the Federal No Child Left Behind Act and the state Student Achievement and Teacher Quality Initiative. This will require the District to find ways to provide services in the areas of assessment and professional development, which will divert funds from other student service areas.

## CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide the District's citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Dr. John Robbins, Superintendent, Alden Community School District, 209 Center Street, Alden, IA 50006.



## Statement of Net Assets

June 30, 2010

		Business Type Activities	
	Governmental	School	
	Activities	Nutrition	Total
Assets			
Cash and pooled investments	\$ 741,327	28,127	769,454
Receivables:			
Property tax:			
Current year	23,489	-	23,489
Succeeding year	1,224,712	-	1,224,712
Income surtax - succeeding year	103,529	-	103,529
Due from other governments	108,055	-	108,055
Other receivables	128,804	-	128,804
Inventories	-	283	283
Capital assets, net of accumulated depreciation	1,232,459	•	1,232,459
Total assets	3,562,375	28,410	3,590,785
Liabilities			
Accounts payable	160,823	<del>-</del>	160,823
Deferred revenue:			
Succeeding year property tax	1,224,712	-	1,224,712
Federal programs	27,950	-	27,950
Total liabilities	1,413,485	_	1,413,485
Net assets			
Invested in capital assets, net of related debt	1,232,459	_	1,232,459
Restricted for:	1,202,103		1,232,133
Management levy	128,962	-	128,962
Physical plant and equipment levy	126,369	_	126,369
Capital projects	148,566	-	148,566
Categorical funding	43,040	-	43,040
Unrestricted	469,494	28,410	497,904
Total net assets	\$ 2,148,890	28,410	2,177,300

Statement of Activities

Year ended June 30, 2010

				Net	Net (Expense) Revenue	nne
		Progra	Program Revenues	and C	and Changes in Net Assets	ssets
			Operating Grants, Contributions			
	מממממאט	Charges for	and Restricted	Governmental	Business Type	Total
	TAPOTITO CO			1		
Functions/Programs						
Governmental activities:						
Instruction:	\$ 2,445,606	569,931	511,607	(1,364,068)	1	(1,364,068)
Support services:						
Student services	64,178	1	1	(64,178)	ŀ	(64,178)
Instructional staff services	64,982	I	1	(64,982)	ı	(64,982)
Administration services	313,121	1	•	(313,121)	ì	(313,121)
Operation and maintenance of plant services	298,171	I	18,842	(279,329)	1	(279,329)
Transportation services	125,002	1	1	(125,002)	1	(125,002)
	865,454	1	18,842	(846,612)	1	(846,612)
Other expenditures:						
AEA flowthrough	109,558	1	109,558	1	1	I
Facilities acquisition and construction	58,105	1	58,066	(39)	ı	(38)
Depreciation (unallocated)*	105,876	i	1	(105,876)	1	(105,876)
	273,539	1	167,624	(105,915)		(105,915)
Total governmental activities	3,584,599	569,931	698,073	(2,316,595)	1	(2,316,595)

Statement of Activities

Year ended June 30, 2010

		Progra	Program Revenues	Net and C	Net (Expense) Revenue and Changes in Net Asse	renue Assets
	Expenses	Charges for Service	Operating Grants, Contributions and Restricted Interest	Governmental Activities	Business Type Activities	Total
Business type activities:						The second secon
Non-instructional programs: Nutrition services	105,432	56,649	61,719	1	12,936	12,936
Total	\$ 3,690,031	626,580	759,792	(2,316,595)	12,936	(2,303,659)
General revenues:						
Property tax levied for:						
General purposes				\$ 1,018,670	ı	1,018,670
Management				75,621	I	75,621
Capital outlay				107,934	•	107,934
Income surtax				103,389	ı	103,389
Statewide sales, services and use tax				184,668	ŀ	184,668
Unrestricted state grants				667,288	ř	667,288
Unrestricted investment earnings				7,727	ı	7,727
Other				63,723	4	63,723
Total general revenues				2,229,020	1	2,229,020
Change in net assets				(87,575)	12,936	(74,639)
Net assets beginning of year				2,236,465	15,474	2,251,939
Net assets end of year				\$ 2,148,890	28,410	2,177,300

<sup>\*</sup> This amount excludes the depreciation that is included in the direct expenses of the various programs.

See notes to financial statements.

Balance Sheet Governmental Funds

June 30, 2010

Total	741,327	23,489 1,224,712 103,529 108,055 128,804	2,329,916	160,823	1,224,712 103,529 27,950 1,517,014	43,040	148,566 271,793 349,503 812,902	2,329,916
Capital Projects	59,472	59,480	157,605	6:0'6	- 680,6	1	148,566	157,605
Physical Plant and Equipment Levy	115,953	2,127 110,724 - - 8,733	237,537	444	110,724	ı	126,369	237,537
Management Lev <u>y</u>	127,494	1,468	203,962	I	75,000	ı	128,962	203,962
Student Activity	16,462	1 1 1 1 1	16,462	t	1 1 1 1	ı	16,462	16,462
General	\$ 421,946	19,894 1,038,988 103,529 48,575 81,418	\$ 1,714,350	\$ 151,340	1,038,988 103,529 27,950 1,321,807	43,040	349,503	\$ 1,714,350

## Assets

Cash and pooled investments
Receivables:
Property tax:
Current year
Succeeding year
Income surtax - succeeding year
Due from other governments
Other receivables

## Total assets

## Liabilities and Fund Balance

Liabilities: Accounts payable Deferred revenue: Succeeding year property tax Succeeding year income surtax Federal programs Total liabilities	Fund balances: Reserved for categorical funding Unreserved, reported in: Capital projects Special revenue General fund	Total fund balance
Liabilities: Accounts payable Deferred revenue: Succeeding year property tax Succeeding year income surtax Federal programs Total liabilities	Fund balances: Reserved for categorical funding Unreserved, reported in: Capital projects Special revenue	General fund

See notes to financial statements.

Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Assets

June 30, 2010

Total fund balances of governmental funds (Exhibit C)

\$ 812,902

Amounts reported for governmental activities in the statement of net assets are different because:

Income surtax receivable at June 30, 2010 is not recognized as income until received in the governmental funds, however it is shown as a receivable in the Statement of Net Assets.

103,529

Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmenta funds.

1,232,459

Net assets of governmental activities (Exhibit A)

\$ 2,148,890

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

Year ended June 30, 2010

Capital Total Total	184,668 1,493,081 - 569,931 58,066 178,615 - 1,013,057	242,734 3,499,823	37,739 116,628 37,739 116,628 - 313,121 39,386 298,171 - 107,904 77,125 900,002
Physical Plant and Equipment Carrey	107,934 - 9,912 56	117,902	
Management Levy	75,621	84,495	3,131 2,787 31,240 - 37,158
Student	26,523	26,523	
General	\$ 1,124,858 569,931 75,280 1,012,961 245,139	3,028,169	64,178 75,758 310,334 227,545 107,904 785,719
	Revenues: Local sources: Local tax Tuition Other State sources Federal sources	Total revenues  Expenditures:  Current:  Instruction:	Support services Student services Instructional staff services Administration services Operation and maintenance of plant services Transportation services

ALDEN COMMUNITY SCHOOL DISTRICT

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

Year ended June 30, 2010

Physical

	General	Student	Management Levy	Plant and Equipment Levy	Capital Projects	Total
Other expenditures: AEA flowthrough Facilities acquisition and construction	109,558	1 1	1 1	36,592	88,965	109,558
Total expenditures	3,315,172	25,711	37,158	36,592	166,090	3,580,723
Net change in fund balances	(287,003)	812	47,337	81,310	76,644	(80,900)
Fund balances beginning of year	679,546	15,650	81,625	45,059	71,922	893,802
Fund balances end of year	\$ 392,543	16,462	128,962	126,369	148,566	812,902

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds to the Statement of Activities

Year ended June 30, 2010

Net change in fund balances - total governmental funds (Exhibit E)

\$ (80,900)

Amounts reported for governmental activities in the statement of activities are different because:

Income surtaxes not collected for several months after the District's fiscal year ends are not considered "available" revenues in the governmental funds and are included as deferred revenues. They are, however, recorded as revenues in the statement of activities
This represents the change from FY09 to FY10

(2,799)

Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, those costs are reported in the Statement of Net Assets and are allocated over their estimated useful lives as depreciation expense in the Statement of Activite The amounts of depreciation expense in the year are as follows:

Capital outlays
Depreciation expense

\$ 119,098

(122,974)

(3,876)

Change in net assets of governmental activities (Exhibit B)

\$ (87,575)

## Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Fund

Year ended June 30, 2010

	School Nutrition
Operating revenue:	
Local sources:	
Charges for services	\$ 56,649
Operating expenses:	
Non-instructional programs:	
Food service operations:	
Salaries	39,486
Benefits	5,916
Services	750
Supplies	59,280
Total operating expenses	105,432
Operating (loss)	(48,783)
Non-operating revenues:	
State sources	1,220
Federal sources	60,442
Interest income	57
	61,719
Change in net assets	12,936
Net assets beginning of year	15,474
Net assets end of year	\$ 28,410

## Statement of Cash Flows Proprietary Fund

Year ended June 30, 2010

	School Nutrition
Cash flows from operating activities:  Cash received from sale of lunches and breakfasts  Cash payments to employees for services  Cash payments to suppliers for goods or services  Net cash (used by) operating activities	\$ 56,649 (45,402) (52,626) (41,379)
Cash flows from non-capital financing activities: State grants received Federal grants received Net cash provided by non-capital financing activities	1,220 53,038 54,258
Cash flows from investing activities: Interest on investments	57
Net increase in cash and cash equivalents	12,936
Cash and cash equivalents beginning of year	15,191
Cash and cash equivalents end of year	\$ 28,127
Reconciliation of operating (loss) to net cash (used by) operating activities: Operating (loss) Adjustments to reconcile operating (loss) to net cash (used by) operating activities: Commodities used	\$ (48,783) 7,404
	<u>\$ (41,379</u> )

## Non-cash investing, capital and financing activities:

During the year ended June 30, 2010, the District received federal commodities valued at \$7,404.

## Statement of Fiduciary Net Assets Fiduciary Funds

Year ended June 30, 2010

	Private Purpose Trusts Scholarships
Assets	
Cash	\$ 49,919
Total assets	49,919
Net Assets	
Reserved for scholarships	49,919
Total net assets	\$ 49,919

## Statement of Changes in Fiduciary Net Assets Fiduciary Funds

Year ended June 30, 2010

	Private Purpose Trusts Scholarships
Additions:	
Local sources:	
Miscellaneous	\$ 2,475
Total additions	2,475
Deductions:	
Support services:	
Scholarships	2,430
Total deductions	2,430
Change in net assets	45
Net assets beginning of year	49,874
Net assets end of year	\$ 49,919

Notes to Financial Statements

June 30, 2010

## (1) Summary of Significant Accounting Policies

Alden Community School District is a political subdivision of the State of Iowa and operates public schools for children in grades kindergarten through twelve. Additionally, the District either operates or sponsors summer recreational activities. The geographic area served includes the City of Alden, Iowa, and agricultural area in Hardin and Franklin Counties. The District is governed by a Board of Education whose members are elected on a non-partisan basis. The District has entered into a two way sharing agreement with the Iowa Falls Community School District. See note 7 for additional details.

The District's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

## A. Reporting Entity

For financial reporting purposes, Alden Community School District has included all funds, organizations, account groups, agencies, boards, commissions and authorities. The District has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the District to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the District. Alden Community School District has no component units which meet the Governmental Accounting Standards Board criteria.

Jointly Governed Organizations - The District participates in a jointly governed organization that provides services to the District but does not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The District is a member of the Hardin County Assessor Conference Board.

## B. Basis of Presentation

Government-wide Financial Statements - The Statement of Net Assets and the Statement of Activities report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Statement of Net Assets presents the District's nonfiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories:

Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt that are attributable to the acquisition, construction or improvement of those assets.

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets meeting the definition of the two preceding categories. Unrestricted net assets often have constraints on resources imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

<u>Fund Financial Statements</u> - Separate financial statements are provided for governmental, proprietary and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. The District has chosen to present all funds as major funds for clarity of presentation.

The District reports the following major governmental funds:

The General Fund is the general operating fund of the District. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, including instructional, support and other costs.

The Physical Plant and Equipment Levy is used to account for the purchase of equipment and the repairing, remodeling and construction of buildings and land improvements.

The Student Activity Fund is used to account for extra curricular activities conducted on behalf of the students.

The Management Levy Fund is utilized for the payment of insurance, unemployment and early retirement benefits.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities.

The District reports the following major proprietary fund:

The District's proprietary fund is the Enterprise, School Nutrition Fund. This fund is used to account for the food service operations of the District.

The District also reports fiduciary funds which focus on net assets and changes in net assets. the District's fiduciary funds include the following:

The Private Purpose Trust Fund is used to account for assets held by the District under trust agreements which require income earned to be used for scholarship payments.

## C. Measurement Focus and Basis of Accounting

The government-wide, proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the District.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs and then general revenues.

The proprietary fund of the District applies all applicable GASB pronouncements, as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedure.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's Enterprise Fund is charges to customers for sales and services. Operating expenses for Enterprise Funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The District maintains its financial records on the cash basis. The financial statements of the District are prepared by making memorandum adjusting entries to the cash basis financial records.

## D. Assets, Liabilities and Fund Balance

The following accounting policies are followed in preparing the financial statements:

Cash, Pooled Investments and Cash Equivalents - The cash balances of most District funds are pooled and invested. Investments are stated at fair value except for the investment in Iowa Schools Joint Investment Trust which is valued at amortized cost and non-negotiable certificates of deposit which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months.

<u>Property Tax Receivable</u> - Property tax in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date that the tax asking is certified by the Board of Education. Current property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Education to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the District is required to certify its budget in April of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½ per month penalty for delinquent payments; is based on January 1, 2008 assessed property valuations; is for the tax accrual period July 1, 2009 through June 30, 2010 and reflects the tax asking contained in the budget certified to the County Board of Supervisors in April 2009.

<u>Due From Other Governments</u> - Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

<u>Inventories</u> - Inventories are valued at cost using the first-in, first-out method for purchased items and government commodities. Inventories of proprietary funds are recorded as expenses when consumed rather than when purchased or received.

Capital Assets - Capital assets, which include property, furniture and equipment, are reported in the applicable governmental or business type activities columns in the government-wide Statement of Net Assets. Capital assets are recorded at historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Capital assets are defined by the District as assets with an initial, individual cost in excess of the following thresholds and estimated useful lives in excess of two years. No intangible assets were noted that exceeded the threshold amount.

Asset Class	Amount
Land	\$ 1,000
Buildings	10,000
Improvements other than buildings	10,000
Furniture and equipment:	
School Nutrition Fund equipment	5,000
Other furniture and equipment	5,000
Intangible assets	50,000

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Asset Class	Estimated Useful Lives (In Years)
Buildings	50 years
Improvements other than buildings Furniture and equipment	20-50 years 5-15 years

Deferred Revenue - Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental fund financial statements represents the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of unspent grant proceeds as well as property tax receivables and other receivables not collected within sixty days after year-end.

Deferred revenue in the Statement of Net Assets consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied and unspent grant proceeds.

<u>Compensated Absences</u> - District employees accumulate a limited amount of earned but unused vacation for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees that have resigned or retired. The compensated absences liability is deemed to be immaterial at June 30, 2010.

<u>Fund Equity</u> - In the governmental fund financial statements, reservations of fund balance are reported for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose.

Restricted Net Assets - In the government-wide Statement of Net Assets, net assets are reported as restricted when constraints placed on net asset use are either externally imposed by creditors, grantors, contributors or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

## E. Budgeting and Budgetary Control

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2010, expenditures exceeded the amounts budgeted in the non other expenditures function. The District did not exceed its General Fund unspent authorized budget.

## (2) Cash and Pooled Investments

The District's deposits in banks at June 30, 2010 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The District is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Education; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

At June 30, 2010, the District had investments in the Iowa Schools Joint Investment Trust Direct Government Obligations Portfolio which are valued at an amortized cost of \$281 pursuant of rule 2a-7 under the Investment Company Act of 1940.

 $\underline{\text{Credit risk}}$  - The investments in the Iowa School Joint Investment Trust were rated Aaa by Moody's Investors Service.

## (3) Capital Assets

Capital assets activity for the year ended June 30, 2010 was as follows:

	Balance Beginning of Year	Increases	Decreases	Balance End of Year
Governmental activities: Capital assets not being depreciated: Land	\$ 1,000			1,000
Capital assets being depreciated: Land improvements Buildings	147,192 2,624,791	- 67,452		147,192 2,692,243
Furniture and equipment  Total capital assets being depreciated	1,043,425	51,646 119,098	-	1,095,071 3,934,506
Less accumulated depreciation for: Land improvements Buildings Furniture and equipment Total accumulated depreciation  Total capital assets being depreciated, net Governmental activities, capital assets, net  Business type activities: Furniture and equipment Less accumulated depreciation Business type activities capital assets, net	69,237 1,669,671 841,165 2,580,073  1,235,335 \$ 1,236,335  \$ 27,007 27,007 \$ -	7,360 55,868 59,746 122,974 (3,876)	-	76,597 1,725,539 900,911 2,703,047  1,231,459  1,232,459  27,007 27,007
Depreciation expense was charged to the followage of the	wing function	s:		\$ 17,098 105,876 \$ 122,974
Business Type activities: Food service operations				\$ -

## (4) Pension and Retirement Benefits

The District contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, PO Box 9117, Des Moines, Iowa, 50306-9117.

Plan members are required to contribute 4.30% of their annual salary and the District is required to contribute 6.65% of annual covered salary. Contribution requirements are established by state statute. The District's contribution to IPERS for the years ended June 30, 2010, 2009, and 2008 were \$89,543, \$85,300, and \$75,249 respectively, equal to the required contributions for each year.

## (5) Area Education Agency

The District is required by the Code of Iowa to budget for its share of special education support, media and educational services provided through the area education agency. The District's actual amount for this purpose totaled \$109,558 for year ended June 30, 2010 and is recorded in the General Fund by making a memorandum adjusting entry to the cash basis financial statements.

## (6) Risk Management

Alden Community School District is exposed to various risks of loss related to torts; theft; damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The District assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

## (7) Sharing Agreement

The District has entered into an agreement with the Iowa Falls Community School District to share students in Grades 6-12. Sixth graders attend Alden while seventh through twelfth graders attend Iowa Falls.

## (8) Other Postemployment Benefits (OPEB)

<u>Plan Description</u> - The District operates a single-employer retiree benefit plan which provides medical and prescription drug benefits for retirees and their spouses. There are 37 active and 4 retired members in the plan. Participants must be age 55 or older at retirement.

The medical/prescription drug benefits are provided through a fully-insured plan with Wellmark. Retirees under age 65 pay the same premium for the medical/prescription drug benefit as active employees, which result in an implicit subsidy and an OPEB liability.

Funding Policy - The contribution requirements of plan members are established and may be amended by the District. The District currently finances the retiree benefits plan on a pay-as-you-go basis.

Annual OPEB Cost and Net OPEB Obligation - The District's annual OPEB cost is calculated based on the annual required contribution (ARC) of the District, an amount actuarially determined in accordance with GASB Statement No. 45. The ARC represents a level of funding which, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years.

The following table shows the components of the District's annual OPEB cost for the year ended June 30, 2010, the amount actually contributed to the plan and changes in the District's net OPEB obligation:

Annual required contribution	\$ 13,000
Interest on net OPEB Obligation	-
Adjustment to annual required contribution	_
Annual OPEB Cost	13,000
Contributions made	(13,000)
Increase in net OPEB obligation	_
Net OPEB obligation beginning of year	
Net OPEB obligation end of year	\$ -

For calculation of the net OPEB obligation, the actuary has set the transition day as July 1, 2009. The end of the year net OPEB obligation was calculated by the actuary as the cumulative difference between the actuarially determined funding requirements and the actual contributions for the year ended June 30, 2010.

The year ended June 30, 2010, the District contributed \$13,000 to the medical plan.

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation as of June 30, 2010 are summarized as follows:

		Percentage of		
Year Ended	Annual OPEB Cost	Annual OPEB Cost Contributed	Net OPEB Obligation	
June 30, 2010	\$13,000	100.0%	\$ -	

Funded Status and Funding Progress - As of July 1, 2009, the most recent actuarial valuation date for the period July 1, 2009 through June 30, 2010, the actuarial accrued liability was \$158,000, with no actuarial value of assets, resulting in an unfunded actuarial accrued liability (UAAL) of \$158,000. The covered payroll (annual payroll of active employees covered by the plan) was approximately \$1,373,000 and the ratio of the UAAL to covered payroll was 11.5%. As of June 30, 2010, there were no trust fund assets.

Actuarial Methods and Assumptions - Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the health care cost trend. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress, presented as Required Supplementary Information in the section following the Notes to Financial Statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the plan as understood by the employer and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

As of the July 1, 2009 actuarial valuation date, the unit credit actuarial cost method was used. The actuarial assumptions includes a 4.5% discount rate based on the District's funding policy. The projected annual medical trend rate is 11%. The ultimate medical trend rate is 5%. The medical trend rate is reduced 0.5% each year until reaching the 5% ultimate trend rate.

Mortality rates are from the RP2000 Group Annuity Mortality Table, applied on a genderspecific basis. Annual retirement and termination probabilities were developed from information provided by the District.

Projected claim costs of the medical plan are \$1,009 per month for retirees less than age 65. The salary increase rate was assumed to be 3.5% per year. The UAAL is being amortized as a level percentage of projected payroll expense on an open basis over 30 years.



Budgetary Comparison Schedule of Revenues, Expenditures/Expenses and Changes in Balances -Budget and Actual (Cash Basis) - All Governmental Funds and Proprietary Funds

# Required Supplementary Information

Year ended June 30, 2010

	Govern Fund '	Governmental Fund Types Actual	Proprietary Fund Type Actual	Total Actual	Budgeted Amounts Original Fine	Amounts	Final to Actual
						4	7
Revenues:							
Local sources	\$	,241,627	56,706	2,298,333	1,984,898	1,984,898	313,435
State sources	ਜ	,013,057	1,220	1,014,277	1,264,731	1,264,731	(250,454)
Federal sources		245,139	60,442	305,581	183,000	183,000	122,581
Total revenues	3	,499,823	118,368	3,618,191	3,432,629	3,432,629	185,562
Expenditures/Expenses:							
Instruction	7	,445,606	1	2,445,606	2,519,978	2,519,978	74,372
Support services		900,002	ŀ	900,002	988,398	988,398	88,396
Non-instructional programs		1	105,432	105,432	105,807	105,807	375
Other expenditures		235,115	ı	235,115	211,907	211,907	(23,208)
Total expenditures/expenses	3	,580,723	105,432	3,686,155	3,826,090	3,826,090	139,935
<pre>Excess (deficiency) of revenues over (under) expenditures/expenses</pre>		(80,900)	12,936	(67,964)	(393,461)	(393,461)	325,497
Other financing sources (uses)		1		1	t		ı
Excess (deficiency) of revenues and other financing sources over (under) expenditures/ expenses and other financing uses		(80,900)	12,936	(67,964)	(393,461)	(393,461)	325,497
Balance beginning of year		893,802	15,474	909,276	590,688	590,688	318,588
Balance end of year	w	812,902	28,410	841,312	197,227	197,227	644,085

Note to Required Supplementary Information - Budgetary Reporting

Year ended June 30, 2010

This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standard Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and hearing for all funds, except Private Purpose Trust and Agency Funds. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The District's budget is prepared on a GAAP basis.

Formal and legal budgetary control for the certified budget is based upon four major classes of expenditures known as functions, not by fund. These four functions are instruction, support services, non-instructional programs and other expenditures. Although the budget document presents function expenditures or expenses by fund, the legal level of control is at the aggregated functional level, not by fund. The Code of Iowa also provides that District expenditures in the General Fund may not exceed the amount authorized by the school finance formula.

During the year ended June 30, 2010, expenditures exceeded the amounts budgeted in the other expenditures function. The District did not exceed the General Fund unspent authorized budget.

Schedule of Funding Progress for the Retiree Health Plan (In Thousands)

Required Supplementary Information

			Actuarial				UAAL as a
		Actuarial	Accrued	Unfunded			Percentage
Year	Actuarial	Value of	Liability	AAL	Funded	Covered	of Covered
Ended	Valuation	Assets	(AAL)	(UAAL)	Ratio	Payroll	Payroll
June 30,	Date	(a)	(b)	(b-a)	(a/b)	(c)	((b-a)/c)
2010	Jul 1, 2009	\$0	\$158	\$158	0.0%	\$1,373	11.5%

See Note 8 in the accompanying Notes to Financial Statements for the plan description, funding policy, annual OPEB Cost and Net OPEB Obligation, funded status and funding progress.



Schedule of Changes in Special Revenue, Student Activity Accounts

Year ended June 30, 2010

Account	Ве	alance ginning f Year	Revenues	Expenditures	Balance End of Year
NOW Account Interest	\$	2,015	45	-	2,060
Playground Fundraising		1,542	-		1,542
Nurse Special		987	1,000	158	1,829
6th Student Council		492	574	619	447
6th Grade Activity		176	650	936	(110)
Elementary Student Council		710	_	421	289
Vocal		(368)	368	<del>-</del>	-
Greenhouse		200	_	_	200
Band Resale		(215)	215	-	-
Elementary Activity		6,808	22,586	22,405	6,989
Vending Machines		149	585	618	116
Library		2,246	500	500	2,246
Fifth Grade Dare Program		908	44-	54	854
	\$	15,650	26,523	25,711	16,462

### Schedule of Changes in Private Purpose Trusts

### Year ended June 30, 2010

	alance ginning			Balance End of
Account	 f Year	Revenues	Expenditures	Year
Hattie Crisp Valedictorian Scholarship	\$ 3,135	45	_	3,180
Silke Scholarship	 46,739	2,430	2,430	46,739
Total	\$ 49,874	2,475	2,430	49,919

Schedule of Revenues by Source and Expenditures by Function All Governmental Funds

For the Last Seven Years

			Modif	Modified Accrual B	Basis		
	2010	2009	2008	2007	2006	2005	2004
Revenues:							
Local sources:							
Local tax	\$1,493,081	\$1,397,228	1,376,466	1,573,026	1,497,734	1,499,897	1,394,044
Tuition	569,931	509,818	619,961	441,897	373,019	342,727	70,938
Other	178,615	156,095	85,973	108,612	205,764	52,600	133,753
State sources	1,013,057	1,196,175	1,143,334	932,536	977,376	917,993	856,238
Federal sources	245,139	90,457	111,773	112,802	142,230	109,004	199,200
Total	\$3,499,823	3,349,773	3,337,507	3,168,873	3,196,123	2,922,221	2,654,173
Expenditures:							
Instruction	\$2,445,606	\$2,281,157	2,472,380	2,065,539	1,673,511	1,751,086	1,814,431
Support services:							
Student	64,178	62,958	41,144	26,845	30,810	48,796	61,643
Instructional staff	116,628	79,003	72,972	85,673	69,239	86,258	81,106
Administration	313,121	311,426	296,468	270,298	262,360	269,584	391,729
Operation and maintenance of plant	298,171	282,428	271,268	215,799	213,961	258,904	188,659
Transportation	107,904	101,948	173,347	169,467	99,311	92,140	114,176
Central support	•	1	1	ı	I	1	27,202
Non-instructional programs:							
Food service operations	1	ı	F	1	5,000	ı	
Community service and education	I	ı	t	ı	ľ	525	1,761
Other expenditures:							
Facilities acquisition	125,557	156,999	247,058	261,527	182,679	82,286	102,973
AEA flowthrough	109,558	96,850	94,518	89,683	87,394	87,283	89,173
Total	\$3,580,723	3,372,769	3,669,155	3,184,831	2,624,265	2,676,862	2,872,853

## BRUCE D. FRINK

### Certified Public Accountant

Member:

- American Institute of Certified Public Accountants
- Iowa Society of Certified Public Accountants

Services:

- Individual, Partnership and Corporate Tax Preparation
- · Year Round Tax Planning
- Electronic Filing
- Payroll & Sales Tax Preparation
- I.R.S. Representation
- . Monthly/Quarterly Write-Up
- · Data Processing Services
- · Payroll Preparation
- Computerized Financial Statements
- Bank Loan Assistance

Plus:

- Over 30 years of Expertise and Experience
- Evenings & Saturdays Available by Appointment
- Extended Hours During Tax Season

Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in
Accordance with Government Auditing Standards

To the Board of Education of the Alden Community School District:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Alden Community School District as of and for the year ended June 30, 2010, which collectively comprise the District's basic financial statements listed in the table of contents, and have issued our report thereon dated March 8, 2011. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered Alden Community School District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing our opinion on the effectiveness of Alden Community School District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Alden Community School District's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance all deficiencies, significant deficiencies or material weaknesses have been identified. However, as described in the accompanying Schedule of Findings, we identified certain deficiencies in internal control over financial reporting we consider to be material weaknesses.

A deficiency in internal control exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the District's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiencies in internal control described in Part I of the accompanying Schedule of Findings as items I-A-10 and I-B-10 to be material weaknesses.

A significant deficiency is a deficiency or combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We identified no items which we consider to be significant deficiencies.

202 Central Avenue East P.O. Box 241 Clarion, IA 50525 Phone: (515) 532-6659 Fax: (515) 532-3677 bruce@frinkcpa.com

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether Alden Community School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part II of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the District's operations for the year ended June 30, 2010 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the District. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

Alden Community School District's responses to findings identified in our audit are described in the accompanying Schedule of Findings. While we have expressed our conclusions on the District's responses, we did not audit Alden Community School District's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of Alden Community School District and other parties to whom Alden Community School District may report, including federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Alden Community School District during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

BRUCE D. FRINK

Certified Public Accountant

Bruce D. Frisk

March 8, 2011

Schedule of Findings

Year ended June 30, 2010

### Part I: Findings Related to the General Purpose Financial Statements:

### INSTANCES OF NON-COMPLIANCE:

No matters were reported.

### INTERNAL CONTROL DEFICIENCIES:

### I-A-10 SEGREGATION OF DUTIES

<u>Comment</u> - During our review of the internal control structure, the existing procedures are evaluated in order to determine that incompatible duties, from a control standpoint, are not performed by the same employee. This segregation of duties helps to prevent losses from employee error or dishonesty and therefore maximizes the accuracy of the District's financial statements. We noted that one individual has custody of receipts and performs all record-keeping and reconciling functions for the office.

Recommendation - We realize that with a limited number of office employees, segregation of duties is difficult. However, the District should review the operating procedures of the office to obtain the maximum internal control possible under the circumstances.

Response - We will review procedures and investigate available alternatives.

Conclusion - Response acknowledged.

### I-B-10 AUDITOR DRAFTING OF THE FINANCIAL STATEMENTS AND RELATED FOOTNOTE DISCLOSURES

Comment - As in prior years, we were requested to draft the audited financial statements and related footnote disclosures as part of our regular audit services. SAS 115, an auditing standard from the American Institute of Certified Public Accountants, requires auditors to communicate this situation as an internal control deficiency. Ultimately, it is management's responsibility to provide for the preparation of the District's statements and footnotes, and the responsibility of the auditor to determine the fairness of the presentation of those statements. From a practical standpoint we do both for you at the same time in connection with our audit. This is not unusual for us to do this with organizations of your size. However, based on this auditing standard, it is our responsibility to inform you that this deficiency could result in a misstatement to the financial statements that could have been prevented or detected by the District's management. As in prior years, we have instructed management to review a draft of the auditor prepared financial statements in detail for their accuracy; we have answered any questions they might have, and encouraged research of any accounting guidance in connection with the adequacy and appropriateness of classification and disclosure in your financial statements. We are satisfied that the appropriate steps have been taken to provide you with the completed financial statements.

Recommendation - It is the responsibility of management and those charged with governance to make the decision whether to accept the degree of risk associated with this condition because of cost or other considerations.

 $\frac{\text{Response}}{\text{accept this risk}}$  - We feel our review of the draft financials is adequate for us to

Conclusion - Response accepted.

Schedule of Findings

Year ended June 30, 2010

### Part II: Other Findings Related to Required Statutory Reporting:

II-A-10 <u>Certified Budget</u> - Expenditures for the year ended June 30, 2010, exceeded the certified budgeted amounts in the other expenditures function. The District did not exceed its General Fund unspent authorized budget.

Recommendation - The certified budget should have been amended in accordance with Chapter 24.9 of the Code of Iowa before disbursements were allowed to exceed budget.

<u>Response</u> - Future budgets will be amended in sufficient amounts to ensure the certified budget is not exceeded.

Conclusion - Response accepted.

- II-B-10 Questionable Expenditures No expenditures that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 were noted.
- II-C-10 Travel Expense No expenditures of District money for travel expenses of spouses of District officials or employees were noted. No travel advances to District officials or employees were noted.
- II-D-10 <u>Business Transactions</u> No business transactions between the District and District officials or employees were noted.
- II-E-10 Bond Coverage Surety bond coverage of District officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- II-F-10 Board Minutes No transactions requiring Board approval which had not been approved by the Board were noted.
- II-G-10 Deposits and Investments No instances of noncompliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the District's investment policy were noted.
- II-H-10 Certified Annual Report The Certified Annual Report was certified timely to the Iowa Department of Education.
- II-I-10 <u>Certified Enrollment</u> No variances in the basic enrollment data certified to the Department of Education were noted.
- II-J-10 <u>Supplementary Weighting</u> No variances regarding the supplementary weighting certified to the Iowa Department of Education were noted.
- II-K-10 Categorical Funding No instances were noted of categorical funding being used to supplant rather than supplement other funds.

Schedule of Findings

Year ended June 30, 2010

## Part II: Other Findings Related to Required Statutory Reporting: (continued)

II-L-10 Statewide sales, services and use tax - No instances of non-compliance with the use of the statewide sales, services and use tax revenue provisions of Chapter 423F.3 of the Code of Iowa were noted.

Pursuant to Chapter 423F.5 of the Code of Iowa, the annual audit is required to include certain reporting elements related to the statewide sales, services and use tax. For the year ended June 30, 2010, the District's financial activity and other required information for the statewide sales, services and use tax are as follows:

Beginning balance		\$ 37,290
Statewide sales, services and use tax revenue		184,668
Expenditures/transfers out: School infrastructure: Equipment Buildings	\$ 77,126 88,965	166,091
Ending balance		\$ 55,867

The statewide sales, services and use tax revenue received during the year ended June 30, 2010 is equivalent to a reduction in the following levies:

	Per \$1,000 Of Taxable Valuation	Property Tax Dollars
General Fund Physical Plant and Equipment Levy	\$ .73 1.00	77,654 107,014
	\$ <u>1.73</u>	184,668